

**Open Report on behalf of Richard Wills,  
Executive Director for Environment & Economy**

Report to:	<b>Flood &amp; Water Management Scrutiny</b>
Date:	<b>29 May 2018</b>
Subject:	<b>The Lincolnshire Flood Risk and Water Management Partnership and the Joint Lincolnshire Flood Risk and Water Management Strategy</b>

**Summary:**

To inform Members about recent developments in the Lincolnshire Flood Risk and Water Management Partnership, and to consult with Members on the early stages of developing strategic priorities for the revision of the Joint Lincolnshire Flood Risk and Drainage Management Strategy.

**Actions Required:**

To note the changes to the Lincolnshire Flood Risk and Water Management Partnership since its inception in 2010.

To consider on provide guidance on possible priority areas for development as part of the forthcoming review of the Joint Lincolnshire Flood Risk and Water Management Strategy.

## 1. Background

### **Reviewing the Lincolnshire Flood Risk and Water Management Partnership**

The Lincolnshire Flood Risk and Drainage Management Partnership ('the partnership') was established in 2010 in advance of the Flood Risk and Water Management Act (2010). It was developed collaboratively as a means for risk management authorities to create a joint programme of flood risk management activity across Lincolnshire, subject to public scrutiny through this committee. This programme of activity was formalised as the Joint Lincolnshire Flood Risk and Drainage Management Strategy in 2012.

Since 2012 flood risk management has increasingly been recognised as an integral part of a wider issue of managing water as a resource that is essential to economic growth nationally and, particularly, in the east of England. The Greater Lincolnshire Local Enterprise Partnership has recognised the importance of managing water in this way through its Water Management Plan (2016), which

incorporates key strategic flood risk management issues where they can directly support or influence the growth agenda.

Most recently, future planning for water availability has led to further consideration of potential opportunities for strategic linkage between water resource, flood risk, growth and environmental management, as reflected in the current consultation draft Water Resources Management Plan. These are key elements in supporting economic growth across Lincolnshire, and of direct interest to key economic sectors in Lincolnshire and its neighbouring authorities.

This rapidly changing context prompted the Strategy Group of the partnership to undertake a review of the partnership's role and function, and how it could best continue to operate in the future.

The most significant areas identified for updating included the following:

- Clearer definition of respective roles of partnership groups
- Improved opportunities for continuing district council engagement with the partnership
- Improved management of forward programme, including greater use of indicators to measure progress of Strategy & Common Works Programme
- Consistency of engagement across partners and across the county
- Promote greater use of water retention & attenuation measures
- Clearer definition of role of this partnership in relation to the GLLEP Water Management Board and other regionally based initiatives
- Improved working with local planning system
- Promote extension of IDB boundaries
- Improved links with Local Resilience Forum
- Retention of skills and experience – improved succession planning needed
- Improved working with neighbouring Local Authority areas
- Improved communication with public

It should also be noted that a wide range of matters were also noted that partners considered to be working well, or saw as benefits uniquely arising from the work of the partnership. These included:

- Unlocking joint funding opportunities
- Co-operation between IDBs, the LLFA & EA
- Multi-agency working groups / developer advice
- Local views taken on board
- Trust & collaboration
- Movement towards water resource is potentially unique approach
- Local political will to succeed
- Breadth of representation
- Ability to understand & own problems, and to deliver solutions

As a result, a number of improvements have been agreed to the partnership's structure and working practices. These are summarised in the draft Terms of

Reference attached at Annex A, which are currently being finalised with member organisations of the partnership.

### **Reviewing the Joint Lincolnshire Flood Risk and Water Management Strategy**

Lincolnshire County Council is the Lead Local Flood Authority (LLFA) for the administrative county of Lincolnshire. Each LLFA, under the Floods and Water Management Act 2010 is required to 'develop, maintain, apply and monitor' a Local Flood Risk Management Strategy.

This local strategy must be consistent with the national Flood Risk and Coastal Erosion Management Strategy. As a minimum, it must specify the following

- The risk management authorities in the LLFA's area
- The flood risk and coastal erosion functions that may be exercised by those authorities relating to the area
- Objectives for managing flood risk in the area, including any objectives prepared under the Flood Risk Regulations 2009
- Measures proposed to meet those objectives
- How and when the measures are to be implemented
- Costs and benefits of the measures and how they are to be paid for
- Assessment of local flood risk (meaning from surface runoff, groundwater and ordinary watercourses)
- How and when the strategy is to be reviewed
- How the strategy contributes to the achievement of wider environmental objectives

In developing the Strategy, the LLFA is required to consult risk management authorities that may be affected by the strategy and the public. The Strategy must be consistent with the National Flood Risk and Coastal Erosion Management Strategy (of which a national review has commenced in May), and the LLFA must publish a summary of the Strategy, including guidance about the availability of relevant information.

### **The Context in Lincolnshire**

Lincolnshire was one of the first areas to develop a Local Flood Risk Management Strategy, which was completed and agreed in December 2012. The local strategy was designed and created from the start as a joint strategy with all the risk management authorities in the area, with the intention that it should cover flood risk from all sources and should facilitate co-operation across all organisations involved in managing flood risk.

In effect, it was designed as the strategy delivered by the Lincolnshire Flood Risk and Drainage Management Partnership as a whole, and was developed with the participation of all risk management authorities, along with the Lincolnshire Resilience Forum, the Regional Flood and Coastal Committee, and with the guidance of the Joint Flood Risk Scrutiny Committee.

As such, the Strategy serves to co-ordinate the actions of each of the participating authorities, and this is reflected in the establishment of the Common Works Programme in 2013, which captures both major capital programmes of all partners, as well as the programme of joint activities that address solutions where responsibility is shared or where there is no clear single authority with the capacity or responsibility to act.

The current Strategy consists of

- Part 1: Strategic Vision (including high level objectives)
- Part 2 (A & B): Implementation Plan for the Strategy
- Part 3: Common Works Programme (annually updated action plan)

It can be found in full on the LCC website at the following link:

<https://www.lincolnshire.gov.uk/residents/environment-and-planning/flood-risk-management/implementing-management-strategy/103045.article>

### **Recent Developments**

Since 2012, flood risk and drainage management has increasingly come to be seen as a significant component in achieving a wider range of strategic objectives, particularly with regard to economic growth and infrastructure planning. The establishment of Local Enterprise Partnerships, responsible for Strategic Economic Plans, has had particular relevance in Lincolnshire because of the importance of sustainable water supply and resilience to major sectors of the county's economy, notably with regard to agri-food and the visitor economy.

A related development is the growing importance of water resource management since major droughts (interspersed with significant surface water flooding events) in 2012 and 2013. Flood risk is increasingly seen as part of a bigger picture that includes resilience to drought and planning for sufficient supplies of water where and when it is needed.

This broader integration of water related activities was explicitly recognised when the flood risk and drainage partnership was renamed the Lincolnshire Flood Risk and Water Management Partnership in 2015. The review of partnership during 2017-18 consolidated these developments and confirmed the need to embed a wider approach in its membership and terms of reference. The review of the partnership's Strategy now offers the opportunity to continue this process of alignment and co-ordination.

### **Scope and Timescale for the Review**

This review will pertain to the contents of Parts 1 and 2 of the existing Joint Lincolnshire Flood Risk and Drainage Management Strategy. It will consist of a complete review, and will consider all relevant areas that need to be introduced into the Strategy, as well as any material that is no longer required.

As a minimum it is anticipated that the following strategies and initiatives developed since 2012 will need to be taken into account.

- Current review of National Flood Risk and Coastal Erosion Management Strategy
- Humber Estuary Strategy
- Shoreline Management Plans
- Saltfleet to Gibraltar Point Strategy
- Wash Banks Strategy
- Partnership Approach to Catchment Management
- Flood Plan for Lincolnshire (Emergency Response)
- Water Resources Management Plan
- Local Planning Policy – Local Plans
- GLLEP Strategic Economic Plan
- GLLEP Water Management Plan
- National and Local Industrial Strategies
- Defra 25 Year Environment Plan

It is anticipated that a Strategic Environmental Assessment will be required, and this will need to be commissioned to run in parallel with development of the Strategy itself. Public consultation is also a statutory requirement for Local Flood Risk Management Strategies, and the timing of this will need to be managed to ensure that the Environmental Assessment Report can be released for consultation at the same time. It is anticipated that the Strategy should be completed by April 2019 with a revised Common Works Programme coming into effect for the financial year 2019-20.

## **2. Conclusion**

Early discussions with partner organisations have suggested a number of themes that might be expected to feature in a revised Strategy. These include

- Developing the linkages between water management and securing economic growth and environmental enhancement
- Effective linkages with major regional and national strategic infrastructure initiatives, particularly involving water resources
- Develop new, forward-looking suite of measures & indicators through development of second edition of Strategy
- Develop public & stakeholder communications & engagement strategy
- Maintain awareness of partnership nationally, proactive engagement regionally and nationally in key policy developments

Members are asked to consider and comment on these broad themes. In addition, the views of members are sought on further areas for exploration during the revision of the Strategy, and to provide guidance to officers during this process.

### 3. Consultation

**a) Have Risks and Impact Analysis been carried out?**

No

**b) Risks and Impact Analysis**

### 4. Appendices

These are listed below and attached at the back of the report	
Appendix A	Draft Terms of Reference for the Lincolnshire Flood Risk and Water Management Partnership

### 5. Background Papers

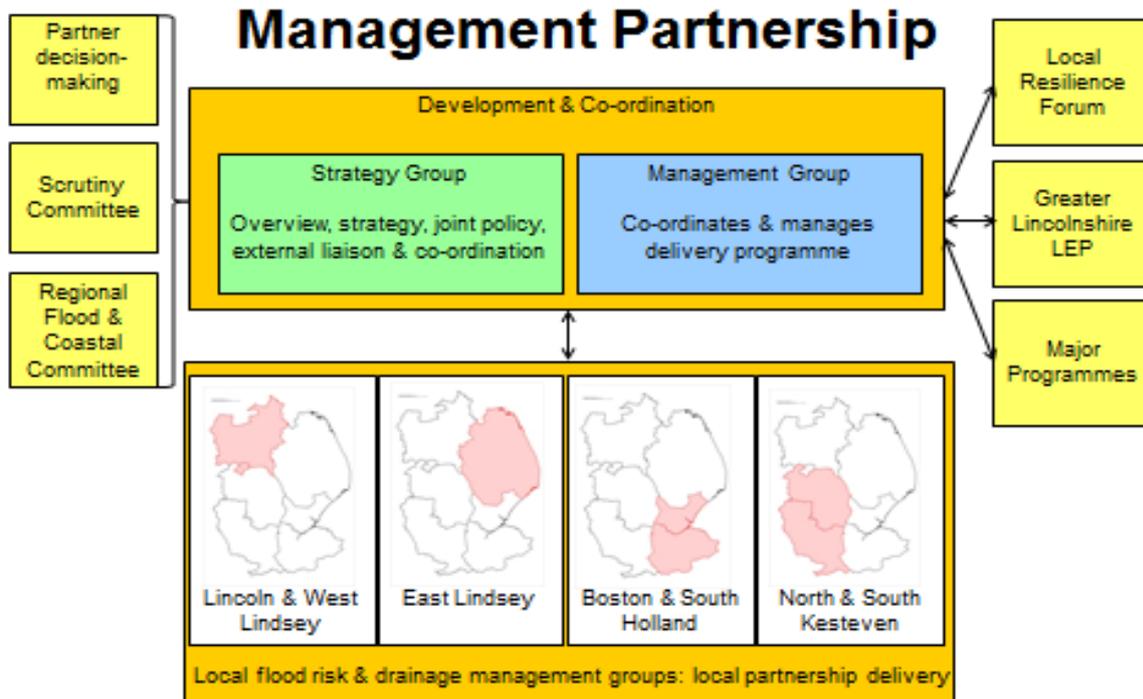
No background papers within Section 100D of the Local Government Act 1972 were used in the preparation of this report.

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## Lincolnshire Flood Risk and Water Management Partnership

### Governance and Functions April 2018

#### Lincolnshire Flood Risk & Water Management Partnership



#### PARTNER ORGANISATIONS

The Environment Agency  
(Lincolnshire & Northamptonshire Area)

Lincolnshire County Council  
West Lindsey District Council  
East Lindsey District Council  
City of Lincoln Council  
North Kesteven District Council  
South Kesteven District Council  
Boston Borough Council  
South Holland District Council  
ADA (Lincolnshire and Welland Branches)  
Scunthorpe & Gainsborough WMB  
Trent Valley IDB  
Ancholme IDB  
Anglian (Northern) RFCC  
Greater Lincolnshire LEP

North East Lindsey IDB

Lindsey Marsh DB  
Witham First District IDB  
Upper Witham IDB  
Witham Third IDB  
Witham Fourth District IDB  
Black Sluice IDB  
Welland and Deepings IDB  
South Holland IDB  
North Level IDB  
King's Lynn IDB  
Anglian Water  
Severn Trent Water  
Lincolnshire Resilience Forum  
Water Resource East

## PURPOSE OF THIS DOCUMENT

This document describes the key governance structures and functions of the Lincolnshire Flood Risk and Water Management Partnership. It accompanies the Joint Lincolnshire Flood Risk and Drainage Management Strategy, and describes the mechanisms that the Partnership will use to develop and co-ordinate the objectives and actions defined in the Strategy. This includes how individual partner organisations will engage with the partnership, and how decision-making, accountability and delivery will be ensured.

## OVERVIEW

This partnership provides co-ordinated management and delivery of flood risk and drainage functions of all relevant organisations across Lincolnshire. It also co-ordinates and manages the vital contribution that is made to promoting sustainable growth through the Greater Lincolnshire LEP, and the development of strategic solutions to water resource provision in the long term.

The partnership seeks to undertake its role in a way that is tailored to the geographical, social, economic and environmental characteristics of Lincolnshire, within the broader framework of national policy and regional growth and environmental opportunities.

Its purpose is to ensure that local communities, businesses and infrastructure are better protected from flood risk, that improved resilience towards flood risk is built into all aspects of planning and service provision in the future, and that effective management of these risks supports the county's aspirations for future growth.

The **Strategy Group** exists to provide strategic and policy direction to the partnership as a whole and to co-ordinate delivery of flood risk and water level management in relation to wider initiatives focusing on growth and water resource management. It acts to integrate the strategic direction of the Environment Agency's flood and coastal risk management overview role with that of all local risk management authorities, and to provide a key linkage between national, regional and local policy.

The Strategy Group oversees development of key strategic priorities, such as the Joint Lincolnshire Flood Risk and Water Management Strategy, and guides co-ordination with major strategies and plans developed by key stakeholders. This includes the GLLEP's Strategic Economic Plan and Water Management Plan, Water Companies WRMPs and AMPs and the main emergency preparedness plans covering the county.

For this reason the Strategy Group is chaired by the Environment Agency, to reflect the direct linkage into national policy on flood risk, and includes direct representation in behalf of the Greater Lincolnshire LEP, the Lincolnshire Resilience Forum and the Regional Flood and Coastal Committee.

The **Management Group** oversees an integrated programme of delivery across the county within the Common Works Programme. It is chaired by Lincolnshire County Council as the Lead Local Flood Authority and includes all risk management authorities operating within Lincolnshire. Its role is to co-ordinate and implement key countywide functions. It ensures effective alignment of risk management authorities' work on the ground, and including co-ordination between the capital six-year programme and delivery of the LLFA's local roles and responsibilities. empowering the **Local Flood Risk and Drainage Management Groups** to deliver flood risk management and drainage solutions at the local level.

The **Local Flood Risk and Drainage Management Groups** provide flood risk management and drainage solutions developed by the consensus of partner organisations and tailored to meet local circumstances. They are responsible for identifying local issues and developing solutions which go beyond the core responsibilities of individual risk management authorities. They play an important role in liaising with Local Planning Authorities and in delivering a co-ordinated approach to local flood risk and drainage management.

The work of risk management authorities within the partnership is overseen by the **Flood Risk and Water Management Scrutiny Committee**. The 2010 Act requires arrangements for public scrutiny of flood risk management undertaken by all flood risk management authorities, and this committee has been established to fulfil this role in the context of wide-ranging partnership approach implemented in Lincolnshire.

## **STRATEGY GROUP**

The Strategy Group takes a strategic overview of flood risk from all sources and drainage management across Lincolnshire. It manages co-ordination of these matters with wider economic growth and water resource management initiatives. It ensures effective integration of flood risk planning and response at a strategic level in the county, and is the central point of liaison between local, regional and national level policy developments. The group is chaired by the Environment Agency, and meets three times a year. One of these meetings is held as a broad based summit for all stakeholders to maintain co-ordination and co-operation across all aspects of water management within Lincolnshire.

### **Key Roles**

- Strategic influencing link between national, regional and local policy
- Co-ordination and management of all flood risk and related aspects of economic, water resource and other initiatives, plans and strategies
- Strategic guidance to the Management Group, GLLEP Water Management Board and South Lincolnshire Water Partnership
- Regular reviews of partnership roles and performance
- Promotion of co-ordinated approaches to flood and coastal risk management investment, planning and delivery across Lincolnshire, integrated with arrangements for emergency response
- Agreement of appropriate joint approaches to risk management strategies for all sources of flood risk and for their support for wider economic growth and water resource purposes (for example Shoreline Management Plans, Saltfleet to Gibraltar Point Strategy, Water Resources East, GLLEP Water Management Plan)).
- Promote risk-based investment strategies and plans for flood risk and drainage management across Lincolnshire
- Maximise opportunities to influence partner strategies and resource allocation and to maximise external funding
- Liaison with national and regional groups such as the Coastal Groups, Defra FCERM Stakeholder Group, Association of Drainage Authorities
- Engage with and influence national consultations and policy developments on behalf of all risk management authorities across Lincolnshire

### **Membership**

- Environment Agency (Area Manager) (Chair)
- Lincolnshire County Council (Executive councillor and senior commissioning officer)
- District Councils (Two executive councillors and two senior officers on behalf of all seven)
- Internal Drainage Boards (Chairman; IDBs/ADA Officer – to be determined by ADA Lincolnshire & Welland Branch)
- Anglian Water (Catchment Manager)
- Lincolnshire Resilience Forum (Secretary)

- Chair of Partnership Management Group
- Regional Flood and Coastal Committee (Chair)
- Greater Lincolnshire LEP (Chair of Water Management Board)
- Water Resources East

### **Frequency**

Three times a year, hosting an annual flood risk and water management summit for all stakeholders

### **Secretariat**

Environment Agency

### **Key Links**

- Management Group
- Regional Flood and Coastal Committee
- Flood Risk and Water Management Scrutiny Committee
- Lincolnshire Resilience Forum
- Defra Flood Risk and Coastal Erosion Stakeholder Forum
- GLLEP Water Management Board
- ADA (national)

## **MANAGEMENT GROUP**

The Management Group is responsible for developing and implementing a co-ordinated joint programme of works and appropriate management mechanisms for flood risk and water level management across Lincolnshire, ensuring that the delivery responsibilities of each partner organisation are mutually supporting. While individual organisations retain their specific roles and responsibilities, the Management Group exists to support co-operative implementation and to promote joint approaches to delivery where necessary.

The Management Group is the primary focus for developing the operational plan to implement the Joint Lincolnshire Flood Risk and Water Strategy, ensuring that LLFA services are aligned with those of partners and managing the Common Works Programme as the annually revised action plan for the Strategy.

Liaison with the Environment Agency is a key role, to ensure seamless meshing of regional with local priorities, and to implement a consistent approach to local prioritisation. This will drive the annual submission for Local Levy funding from the RFCC.

As well as ensuring that countywide strategic resources are in place, the group will co-ordinate consistent working practices across the county where this is appropriate. It will also resolve specific operational issues as they arise, including resolving uncertainties over individual partners' flood risk and drainage management roles and responsibilities, strategic issues in respect of a particular development, or local issues as and when referred by a local delivery group.

The management group will be chaired by Lincolnshire County Council. It will meet at least every three months, times to complement meetings of the Strategy Group and will consist of senior operational officers from each of the organisations that deliver flood risk and drainage services within Lincolnshire.

### **Key Roles**

- Develop and implement local flood risk management strategies and plans, ensuring appropriate monitoring and reporting arrangements to Strategy Group, Scrutiny Committee and the RFCC
- Oversee the delivery of partners' flood risk management and drainage work and actively pursue funding opportunities
- Support implementation of action plans for (eg), SMPs, PACM, options arising from the Saltfleet to Gibraltar Point Strategy and relevant elements of the GLLEP Water Management Plan and options emerging from the development of appropriate proposals through Water Resources East.
- Prioritise available funding and resource for partnership initiatives and co-ordinate bids for additional funding, supporting the Lead Local Flood Authority to deploy resources where needed
- Ensure data sharing and communications mechanisms meet the needs of partner organisations and local communities

- Provide a focal point for liaison with the delivery arms of all relevant partner organisations within Lincolnshire, including the County Council and District Councils (particularly highways, planning and development management services), Environment Agency, Internal Drainage Boards, water and sewerage companies, developers, statutory undertakers, emergency services, riparian landowners and developers, in order to facilitate enhanced joint working between partners
- Guide the development of joint strategies for promoting public awareness and confidence in flood, coastal and drainage risk management arrangements, ensuring effective linkage with communications designed for emergency situations
- Provide reports to Local Authority scrutiny committee and manage and co-ordinate flow of requests for information for scrutiny and other purposes
- Ensure that elected Members are fully briefed on all aspects of flood, coastal and drainage risk management affecting Lincolnshire
- Resolve problems referred by Local Flood Risk and Drainage Groups with regards to SUDS and other drainage solutions work with local planning authorities and development control to establish common objectives and outcomes
- Support the Lincolnshire Resilience Forum, ensuring lessons learned from emergency incidents inform approach to long-term flood and drainage management, particularly with regard to resilience and planning
- Co-ordinate and support development of commissioning arrangements that may be established between partners
- Provide an arbitration role on responsibility for assets and for roles and responsibilities arising from new arrangements
- Support preparation of joint flood risk management asset register and associated asset management plans
- Exchange and develop local policy ideas with Strategy Group

### **Membership**

- Environment Agency (Flood and Coastal Risk Manager)
- Lead Local Flood Authority (Chief Operating Officer / Senior Commissioning Officer) (Chair)
- District Councils (Senior officer as determined by each district)
- Internal Drainage Boards (Chief Executives or senior engineers as determined by IDBs)
- Anglian Water (Catchment Manager)
- Lincolnshire Resilience Forum (Officer as determined by the LRF)
- Chairs of Local Delivery Groups (one representing all four)

### **Frequency**

Every three months timed to co-ordinate with Strategy Group

### **Secretariat**

Lincolnshire County Council

## Key Links

- Strategy Group
- Local Delivery Groups
- Local Authority Scrutiny
- Lincolnshire Resilience Forum
- South Lincolnshire Water Partnership

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## **LOCAL FLOOD RISK AND DRAINAGE MANAGEMENT GROUPS**

Local Flood Risk and Drainage Management Groups maximise opportunities to co-ordinate partner resources with the objective of providing an integrated approach to managing flood risk for local communities, including the delivery of local projects and solutions to flood and surface water risk and drainage management.

They take a proactive approach towards identifying and solving local flood risk issues. They work to develop and maintain effective working partnerships with all relevant partner agencies delivering flood risk and drainage services at the local level.

The Local Flood Risk and Drainage Management Groups are based on LCC Local Highway Area boundaries. They continue to build on the previous local drainage groups, with enhanced support provided through the framework, including a coherent strategic and policy environment and a greater capacity to co-ordinate opportunities for funding and provision of resources.

Local Flood Risk and Drainage Management Groups will meet as often as necessary to conduct their business, but should be at least 4 times a year, and will consist of service managers from all relevant partner agencies with responsibility for delivery within the local area. They will be chaired by the Lead Local Flood Authority. Each Group will make arrangements for secretarial support.

### **Tasks**

- Deliver work programmes/action plans as directed by the Management Group
- Integrate and share partners' knowledge concerning local flood risk and drainage issues, including those relating to proposed developments
- Improve co-ordination at local delivery level between a range of partners, including use of enforcement and consenting powers on ordinary watercourses
- Improve effectiveness of use of partners' resources
- Maintain the joint flood risk management asset register and associated asset management plans
- Monitor minor works for reporting on an exception basis to the Operational Management Group
- Identify joint flood risk management schemes for assessment as part of the Common Works Programme Prioritisation Process
- Inform development plans, infrastructure planning, asset operation and maintenance
- To identify and deliver bespoke solutions to flooding problems experienced by local communities on a day-to-day basis.
- Where solutions cannot be found quickly at local level, to refer such situations to the Operations Management Group for resolution

- Receive the Lead Local Flood Authority reports and recommendations arising from the Section 19 flood investigation process
- To implement learning from emergency situations to ensure that resilience and mitigation measures as locally appropriate are adopted by private, public and commercial landowners
- Manage communications flow with local communities on a day-to-day basis, including cascading necessary information to Operations Management Group

### **Membership**

Membership will vary depending on local circumstances. As the local groups are established they will determine the best attendance and liaison arrangements to ensure effective co-ordination of service delivery. Suggested membership common to all four local groups is set out below.

- Environment Agency (As determined by Flood and Coastal Risk Manager)
- Highways & Lead Local Flood Authority (Local Highways Manager)
- District Council(s) (Head of Service or Service Manager)
- Anglian Water (Senior Asset Planner)
- Severn Trent Water Area Catchment Manager
- Internal Drainage Board(s) (As required to ensure effective functioning of group)
- Lincolnshire Resilience Forum (Emergency Planning Officer)
- LCC Development Management Officer

### **Frequency**

As often as required to conduct the business of the group but should be at least 4 times a year.

### **Secretariat**

To be decided by Groups

### **Key Links**

Operations Management Group  
Lincolnshire Resilience Forum

## Organisational Membership of Local Flood Risk and Drainage Management Groups

### West Lindsey & Lincoln

Environment Agency  
 Lincolnshire County Council  
 West Lindsey District Council  
 City of Lincoln Council  
 Joint Central Lincolnshire Planning Authority  
 North-East Lindsey IDB  
 Ancholme IDB  
 Scunthorpe & Gainsborough WMB  
 Witham First IDB  
 Upper Witham IDB  
 Witham Third IDB  
 Trent Valley IDB  
 Anglian Water  
 Severn Trent Water  
 Lincolnshire Resilience Forum

### East Lindsey

Environment Agency  
 Lincolnshire County Council  
 East Lindsey District Council  
 Lindsey Marsh IDB  
 Witham Third IDB  
 Witham Fourth IDB  
 Anglian Water  
 Lincolnshire Resilience Forum

### North & South Kesteven

Environment Agency  
 Lincolnshire County Council  
 North Kesteven District Council  
 South Kesteven District Council  
 Upper Witham IDB  
 Black Sluice IDB  
 Welland and Deepings IDB  
 Anglian Water  
 Severn Trent Water  
 Lincolnshire Resilience Forum  
 Joint Central Lincolnshire Planning Authority

### Boston & South Holland

Environment Agency  
 Lincolnshire County Council  
 Boston Borough Council  
 South Holland District Council  
 Witham Fourth IDB  
 Black Sluice IDB  
 Welland and Deepings IDB  
 South Holland IDB  
 North Level IDB  
 Kings Lynn IDB  
 Anglian Water  
 Lincolnshire Resilience Forum

## **SCRUTINY**

Under the Flood and Water Management Act, Lead Local Flood Authorities are required to ensure that robust local authority elected member scrutiny is put in place. This is reinforced by specific provisions that require flood risk management authorities to provide information or reports to the Scrutiny Committee, and to have regard to recommendations made by the Committee.

The County and District Councils established the Flood risk and Drainage Management Scrutiny Committee in November 2010, which was reconstituted as the Flood Risk and Water Management Scrutiny Committee in May 2017. This Committee consists of voting members from Lincolnshire County Council and the seven district councils within the administrative boundary of the county. All risk management authorities have observer status. The Committee oversees strategy and delivery across the full range of activities undertaken by the partnership.

## **LOCAL RESILIENCE FORUM**

The Lincolnshire Resilience Forum has played an active role in developing innovative and forward-looking arrangements for managing preparation, response and recovery in relation to flooding emergencies. Effective partnership working is in place to ensure that the emergency Local Flood Plan dovetails with the ongoing operational responsibilities of all partners in Lincolnshire.

As a result, there are very strong links between the day to day management of flood risk and drainage and preparedness for flooding emergencies. In many ways they can be seen as two sides of the same coin, depending upon the same datasets and risk information.

The Resilience Forum is represented within the partnership framework on the Strategy Board and the Operational Management Group, and plays a significant role in the local drainage groups, not least through supporting the provision and development of shared data on local incidents of flooding.

## **REGIONAL FLOOD AND COASTAL COMMITTEE**

The Regional Flood and Coastal Committee (Anglian (Northern)) is the regional body charged with governance of national funding provided to the Environment Agency, Lead Local Flood Authorities and IDBs. It sets annually the amount of statutory Local Levy funding provided by County and Unitary Authorities for flood risk management across Lincolnshire and Northamptonshire (principally) and also annually sets the precept to be charged to IDBs for managing drainage flows into main rivers.

The Chair of the RFCC is appointed by Defra, while each County and Unitary authority has member representation on the Committee in proportion to the area of land covered by the RFCC. Lincolnshire County Council has three

seats on the Committee, and shares a fourth with North Lincolnshire Council which rotates annually.

Because RFCC boundaries are determined by main river catchments, Gainsborough and a section of the county along the east bank of the River Trent is covered by the Trent RFCC.

## **DATA MANAGEMENT AND COMMUNICATIONS**

Data management and sharing is fundamental to effective operation of the partnership framework, ranging from digital resources available to all partners to enable proactive planning and effective intervention, to more immediate communications and warnings required in the event of flood events.. Communications provisions for emergency warning and response purposes are quite different from those required for normal conditions. Extensive research and testing since 2010 has led to the establishment of warning and information services to provide for the specific geography and demography of the east coast, as well as for individual communities inland.

## ROLES AND RESPONSIBILITIES OF FLOOD RISK MANAGEMENT AUTHORITIES WITHIN THE PARTNERSHIP

The table below summarises the roles and responsibilities incumbent on Flood Risk Management Authorities, in terms of specific tasks and related to the most relevant partnership groupings.

<b>Strategy Group</b>	
<b>Role/Responsibility</b>	<b>Organisation</b>
Prepare National Flood and Coastal Erosion Risk Management Strategy	Environment Agency
Provide guidance to other flood risk management authorities	Environment Agency
Duty to act consistently with National Flood and Coastal Erosion Risk Management Strategy	LLFA District Councils IDBs Water Companies
Prepare local flood risk management plans (eg SMPs, CFMPs) for coasts & main rivers	Environment Agency
Contribute to local flood risk management plans and strategies – e.g. SMPs, CFMPs, Coastal Study	All flood risk management authorities
Prepare national preliminary flood risk assessment & flood risk maps	Environment Agency
Duty to co-operate with other risk management authorities	All risk management authorities
Strategic leadership for all surface water issues in Lincolnshire	LLFA
Duty to have regard to Local Flood Risk Management Plan	Environment Agency Water Companies
Duty to act consistently with Local Flood Risk Management Plan	District Councils IDBs
Establish and maintain local authority scrutiny function	LLFA
Provide information to local authority scrutiny and have regard to recommendations	All flood risk management authorities
Flood warning	Environment Agency
Local Authority Scrutiny	LLFA District Councils
Liaison with Regional Flood and Coastal Committee	All flood risk management authorities
Liaison with Lincolnshire Resilience Forum (strategic)	All flood risk management authorities

<b>Management Group</b>	
Duty to act consistently with National Flood and Coastal Erosion Risk Management Strategy	EA LLFA District Councils IDBs Water Companies
Prepare local flood risk management plans (eg SMPs, CFMPs) for coasts & main rivers	Environment Agency
Contribute to local flood risk management plans and strategies – e.g. SMPs, CFMPs, Coastal Study	All flood risk management authorities
Prepare local flood risk management strategies (eg Lincshire Strategy, Witham Strategy)	Environment Agency
Prepare national preliminary flood risk assessment & flood risk maps	Environment Agency
Duty to co-operate with other risk management authorities	All risk management authorities
Strategic leadership for all surface water issues in Lincolnshire	LLFA
Prepare Local Flood Risk Management Plan	LLFA
Provide guidance on working with local flood risk management plan	LLFA
Contribute to developing Local Flood Management Strategy	Environment Agency District Councils IDBs Water Companies
Duty to have regard to Local Flood Risk Management Plan	Environment Agency Water Companies
Duty to act consistently with Local Flood Risk Management Plan	District Councils IDBs
Preliminary flood risk assessment & flood maps	LLFA
Power to request information from risk management authorities	Environment Agency LLFA
Compile & maintain flood risk management asset register	LLFA
Provision of asset management data	All flood risk management authorities
Developing Surface Water Management Plans	LLFA District Councils IDBs Water Companies
Strategic spatial planning – statutory consultation on flood risk and drainage aspects of planning applications	LLFA District Councils
Establish and maintain local authority scrutiny function	LLFA
Provide information to local authority scrutiny and have regard to recommendations	All flood risk management authorities
Flood warning	Environment Agency
Liaison with Regional Flood and Coastal	All flood risk management authorities

Committee	
Liaison with Lincolnshire Resilience Forum (strategic)	All flood risk management authorities
Capital Improvement Work National Grant in Aid (G.I.A.)	Environment Agency
Capital Work –Local Levy incl General Drainage Charge	Environment Agency
Administer Grants for IDBs and Las e.g. GIA Capital , Property Resilience grant, SWMP grant	Environment Agency
Duty to act in accordance with principles of sustainable development (incl. biodiversity & environmental protection duties)	All flood risk management authorities
Delegate works and maintenance to other flood risk management authorities, incl. commissioning, contract management &c	Environment Agency LLFA District Councils IDBs
Respond to Regional Spatial Strategy flood risk policies	LLFA District Councils
Advising on and determining planning applications in flood risk areas	District Councils LLFA
Advice and guidance to planning authorities	Environment Agency IDBs LLFA
Data management & development of core resources for flood risk management & emergency response	All flood risk management authorities & LRF

<b>Local Flood Risk and Drainage Management Groups</b>	
Duty to act consistently with National Flood and Coastal Erosion Risk Management Strategy	LLFA District Councils IDBs Water Companies
Contribute to local flood risk management plans and strategies – e.g. SMPs, CFMPs, Coastal Study	All flood risk management authorities
Duty to co-operate with other risk management authorities	All risk management authorities
Strategic leadership for all surface water issues in Lincolnshire	LLFA
Contribute to developing Local Flood Management Strategy	Environment Agency District Councils IDBs Water Companies
Duty to have regard to Local Flood Risk Management Plan	Environment Agency Water Companies
Duty to act consistently with Local Flood Risk Management Plan	District Councils IDBs
Provision of asset management data	All flood risk management authorities
Developing Surface Water Management Plans	LLFA District Councils IDBs Water Companies
Provide information to local authority scrutiny and have regard to recommendations	All flood risk management authorities
Flood warning	Environment Agency
Raise flood risk awareness – coastal and rivers	Environment Agency
Raise flood risk awareness – surface water	All flood risk management authorities
Raise flood risk awareness – coastal and rivers	Environment Agency
Implement local flood risk management plans (eg SMPs, CFMPs) for coasts & main rivers	Environment Agency
River and Coastal Maintenance	Environment Agency
Asset & infrastructure surveys, inspections & maintenance – maintain databases	All flood risk authorities
Inspect & maintain EA reservoirs	Environment Agency
Enforcement on third party reservoirs	Environment Agency
Investigate incidents of flooding and assign responsibility where necessary	LLFA
Enforcement, consent and works on coast and main rivers	Environment Agency
Enforcement and consenting on ordinary watercourses	LLFA IDBs
Works powers on ordinary watercourses	District Councils IDBs

Undertake flood risk management schemes & maintain existing flood risk management measures	All flood risk management authorities
Enforcement on riparian owners	LLFA District Councils IDBs
Designation of features as flood risk management assets, with enforcement powers, incl. third party assets	Environment Agency LLFA IDBs District Councils
Land drainage & irrigation	IDBs
Water level management	IDBs
Manage areas of special flood risk	IDBs
Flood risk management works outside IDB areas	LLFA
Own and maintain public sewers	Water Companies
Emergency Call out and responses, sandbags and materials – first response work.	All flood risk management authorities
Data management & development of core resources for flood risk management & emergency response	All flood risk management authorities & LRF
SUDS advice and planning enforcement	LLFA / Local Planning Authority
Technical consultancy; site investigation/surveys [S38 & S278 design checks, technical and expert advice to others including pre planning app. meetings, resourcing/directing drainage investigations, feasibility reports, drainage design including major projects, hydraulic analysis & modelling, maintaining/revising design guides, training	LLFA
Advice to public	LLFA District Councils IDBs